Dear Councillor,

OVERVIEW AND SCRUTINY PANEL (SOCIAL WELL-BEING) - TUESDAY, 6 MARCH 2012

I am now able to enclose for consideration at the above meeting the following report that was unavailable when the agenda was printed.

Agenda Item No.

7. **NEIGHBOURHOOD FORUMS WORKING GROUP** (Pages 1 - 16)

A meeting of the Working Group will be held on Monday, 27th February 2012 – Report of the meeting attached.

15 Minutes.



OVERVIEW AND SCRUTINY PANEL (SOCIAL WELL-BEING)

6TH MARCH 2012

NEIGHBOURHOOD FORUMS WORKING GROUP (Report of the Working Group)

1. INTRODUCTION

- 1.1 The Neighbourhood Forums Working Group met on 27th February 2012 when Councillors S J Criswell and R J West and Mr R Coxhead were present. Apologies for absence from the meeting were submitted on behalf of Councillors J Dutton and S M Van De Kerkhove.
- Members will be aware that the Working Group has been reviewing the boundaries, elected Member representation for each area and the constitutional terms for new Neighbourhood Forum arrangements. This work has taken a significant amount of time to complete, but takes into account the consultation responses received from Town and Parish Councils which were presented to the Panel in November 2011, the preliminary views of the existing Neighbourhood Forums and the outcome of initial discussions with the Police and Cambridgeshire County Council. The Working Group has now completed this work and is seeking the Panel's views on its recommendations.

2. PROPOSED BOUNDARY AREAS AND ELECTED MEMBER REPRESENTATION

- 2.1 A map defining the proposed boundary areas for the Local Joint Committees (LJC) will either be projected or tabled at the meeting. Unfortunately, at the time of writing, the map was unavailable for circulation but is currently being amended by Officers to take into account the changes proposed by the Working Group at their meeting on 27th February 2012. An attempt has been made to identify areas that are smaller and more localised than the existing Neighbourhood Forums. Members of the Working Group have been mindful of localism and the opportunities that the LJCs would present in this respect and are therefore proposing nine new areas within the District please refer to **Appendix A**. Under the present arrangements, there are five Neighbourhood Forums. As has been said, the areas reflect the views of Town and Parish Councils on whom they considered to be part of their local communities.
- 2.2 Members will recall that, at their meeting in December 2011, the Panel endorsed a recommendation that the Cabinet should adopt the Shape Your Place initiative within Huntingdonshire. The initiative seeks to promote community engagement by enabling local public bodies to establish dialogue with a sector of local residents that might not utilise the existing Neighbourhood Forums. This has subsequently been endorsed by the Cabinet at its January 2012 meeting. The initiative will be launched on 1st July 2012 and a drop in session for Members will be held prior to the April meeting of the Council on the 25th April 2012 to introduce it. It is intended that the boundaries for Shape Your Place will, as far as possible, be co-terminus with those proposed for the LJCs. This has been achieved, though some Shape Your Place areas will cover more than one LJC. There is a need to finalise the boundaries for the LJCs to enable Cambridgeshire County Council to commence designing the Huntingdonshire Shape Your Place website.

2.3 The boundary areas could not be considered in isolation from the elected Member representation for each proposed area. **Appendix A** provides a breakdown highlighting the Towns and Parishes which fall in each area together with the District Wards and relevant County Council Divisions. It has been difficult for the Working Group to ensure a consistent split in Member representation, however, the view has been taken that localism and the geographical identities of settlements should be the overriding factor in determining the boundaries for the proposed Local Joint Committees.

3. LOCAL JOINT COMMITTEES - CONSTITUTIONAL TERMS

- 3.1 Members of the Working Group have considered at some length the constitutional terms for the LJCs which are attached as **Appendix B**. These have been subject to review by the Head of Legal and Democratic Services and the Managing Director (Communities, Partnerships and Projects) has had prior sight of them.
- 3.2 The constitution has been designed in such a way that it will be flexible enough to allow the LJCs to operate as they see fit. The Committees do not have to undertake all of the functions proposed, and they can adapt their own arrangements in accordance with local need.
- 3.3 Given the possibility that the LJCs might have decision making responsibilities delegated to them, consideration has been given to a range of options relating to representation, voting and decision making. Section 7 of the constitution covers voting arrangements. The options considered by the Working Group include:-
 - Various models of appointment to the LJCs;
 - Differential voting rights through weighting or veto;
 - Differential voting rights by restricting the items on which Members may vote;
 - Conditioning the way matters are delegated to the Local Joint Committee;
 - Insisting on unanimous decisions; and
 - Insisting on a minimum percentage on decisions for e.g. 75%.
- 3.4 Each of the options has been considered and it has been concluded that Town and Parish Councils should be entitled to one seat each. The relevant District and County Members will make up the rest of the LJC membership.
- 3.5 The Working Group proposes that Town and Parish Council nominations should be Councillors who are not also the relevant District or County Member for that area. Additionally, it is suggested that the Town and Parish Councils should be requested to nominate a substitute as it is felt that they should be represented at all times, particularly if any budgetary or financial decisions are to be made.
- 3.6 In terms of voting, the Working Group has concluded that all of those with a seat on the LJC should be entitled to one vote each. "Twin-hatters" (i.e. Members who are both the relevant District Councillor and County Councillor) should receive two votes each.
- 3.7 Voting will be determined by way of a simple majority of votes either for or against a proposal, with the Chairman having a casting vote if necessary. The Working Group has considered whether votes should be weighted for each local authority tier, but has concluded that this option might prove to be too complex in practice given that

views could be divided within a local authority tier. In addition, it is felt that the chosen option demonstrates commitment to localism.

- 3.8 The Working Group suggests that, when necessary, voting could be conditioned when a matter is delegated to LJCs. For example, if a decision is delegated it might be that it is taken by an Executive Councillor after consultation with an LJC. There need to be clear rules on what decisions can be made by the Committees. Work in this respect will follow at a later stage in the Working Group's investigations.
- 3.9 It is proposed that the LJCs should meet at least two times a year, with other meetings being called upon as necessary (Section 5 of the constitution). The Working Group has discussed the servicing of the meetings (Section 10 of the constitution) and has suggested that, in the spirit of localism, secretarial functions should be shared with the Town and Parish Councils within the area, perhaps on a rota basis. Officer support from both the District and County Councils are further being proposed, the duties of which are outlined within Section 11 of the constitution.

4. CONCLUSION AND RECOMMENDATIONS

4.1 The Working Group has spent a significant amount of time reviewing the boundaries for the proposed LJCs whilst being mindful of elected Member representation for each area and their constitutional terms. There is a need to consult the Town and Parish Councils on the LJCs to gain their views on the proposals and, if they are to be introduced, all the local authorities who are to be represented on them will have to complete various formalities. The Panel is, therefore

RECOMMENDED

to consider and comment on the proposed boundaries, composition, voting and constitution for Local Joint Committees.

Contact Officer: Miss H Ali, Democratic Services Officer

2 01480 388006

BACKGROUND INFORMATION

Minutes and Reports of Overview and Scrutiny Panel (Social Well-Being) held on 6th September, 1st November and 6th December 2011 and 3rd January and 7th February 2012.

Neighbourhood Forums Working File held by Democratic Services Section.

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AREA	PARISHES	DISTRICT WARDS	COUNTY WARD(S)
20 Seats 20 Seats % Split Parish - 65%	Sibson-cum Stibbington Water Newton Alwalton Chesterton Elton Haddon Morborne Folksworth and Washingley Stilton Denton and Caldecote Holme Yaxley Farcet	Elton and Folksworth (1) Yaxley and Farcet (3) Stilton (1)	Norman Cross (2)
District - 25% County - 10%	13 PARISHES	5 DISTRICT MEMBERS	2 COUNTY MEMBERS
		<mark>Guyatt</mark> Banerjee, Butler and Watt Mitchell	<mark>Guyatt</mark> McGuire, M
2	Sawtry Glatton Conington Little Gidding Great Gidding	Sawtry (2)	Sawtry and Ellington (1)
11 Seats	Winwick		
<u>% Split</u> Parish - 73% District - 18%	Hamerton and Steeple Gidding Upton and Coppingford		
County - 9%	8 PARISHES	2 DISTRICT MEMBERS	1 COUNTY MEMBER

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APPENDIX A

DIVISION, WARD AND PARISH BREAKDOWN FOR PROPOSED LOCAL JOINT COMMITTEES

		Tuplin and Tysoe	McGuire, V
3	Bythorn and Keyston	Ellington (1)	Brampton and Kimbolton (1)
	Brington and Molesworth	Brampton (2)	Sawtry and Ellington (1)
	Old Weston	Kimbolton and Staughton (1)	
	Leighton		
	Catworth		
	Buckworth		
	Barham and Woolley		
	Spaldwick		
	Stow Longa		
	Easton		
	Ellington		
	Grafham		
	Perry		
23 Seats	Covington		
	Kimbolton and Stonely		
<u>% Split</u>	Great Staughton		
Parish - 74%	Tilbrook		
District - 17%			
County - 9%	17 PARISHES	4 DISTRICT MEMBERS	2 COUNTY MEMBERS
	-	Baker, M	<u>Downes</u>
		Downes and Jordan	McGuire, V
		Gray	McGuile, v
		Gray	

APPENDIX A

DIVISION, WARD AND PARISH BREAKDOWN FOR PROPOSED LOCAL JOINT COMMITTEES

4	Godmanchester	Godmanchester (2)	Huntingdon (2)
T	Brampton	Brampton (2)	Godmanchester and Huntingdon East (2)
23 Seats	Huntingdon	Huntingdon East (3)	Brampton and Kimbolton (1)
25 ocats	Alconbury	Huntingdon North (2)	Brampton and Kimbolton (1)
0/ Cnlid	Alconbury Weston	Huntingdon West (2)	
<u>% Split</u> Parish - 26%	•	` '	
District - 52%	The Stukeleys	Alconbury and The Stukeleys (1)	
	C DADICUES	40 DICTRICT MEMBERS	COUNTY MEMBERS
County - 22%	6 PARISHES	12 DISTRICT MEMBERS	5 COUNTY MEMBERS
		Hyams and Godley	
		Downes and Jordan	Brown and Kadic
		Akthar, Greenall and Shellens	Dutton and Wilson
		Dutton and Mackender-Lawrence	Downes
		Cawley and Sanderson	DOWNED
		Baker, K	
		Daner, it	
5	Little Paxton	Little Paxton (1)	Little Paxton and St Neots North (2)
	St Neots	Kimbolton and Staughton (1)	Brampton and Kimbolton (1)
19 Seats	Hail Weston	St Neots Eaton Ford (2)	St Neots Eaton Socon and Eynesbury (2)
	1	St Neots Eaton Socon (2)	
% Split	1	St Neots Priory Park (2)	
Parish - 16%		St Neots Eynesbury (3)	
District - 58%			
County - 26%			
	3 PARISHES	11 DISTRICT MEMBERS	5 COUNTY MEMBERS
	3 PARISHES		
	3 PARISHES	<u>Churchill</u>	<u>Harty</u> and <u>Churchill</u>
	3 PARISHES	<u>Churchill</u> Gray	<u>Harty</u> and <u>Churchill</u> Downes
	3 PARISHES	<u>Churchill</u> Gray <u>Farrer</u> and <u>Harty</u>	Harty and Churchill
	3 PARISHES	Churchill Gray <u>Farrer</u> and <u>Harty</u> Harrison and Jennings	<u>Harty</u> and <u>Churchill</u> Downes
	3 PARISHES	<u>Churchill</u> Gray <u>Farrer</u> and <u>Harty</u>	<u>Harty</u> and <u>Churchill</u> Downes

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6	Buckden	Gransden and The Offords (2)	Buckden, Gransden and The Offords (1)
	Diddington	Buckden (1)	
	Southoe and Midloe		
	Offord Cluny		
	Offord Darcy		
	Great Paxton		
	Toseland		
15 Seats	Yelling		
	Abbotsley		
% Split	Great Gransden		
Parish - 73%	Waresley-cum-Tetworth		
District - 20%			
County - 7%	11 PARISHES	3 DISTRICT MEMBERS	1 COUNTY MEMBER
	,		1 0001111 1112111211
		Boddington and West	West
		Clough	<u> </u>
		Clough	
7	Ramsey	Ramsey (3)	Warboys and Upwood (1)
	Warboys	_ , ,	Ramsey (1)
	Bury	Upwood and The Raveleys (1)	, ,
	Wistow		
16 Seats	Upwood and The Raveleys		
	Abbots Ripton		
% Split	Kings Ripton		
Parish - 50%	Woodwalton		
District - 37%			
County - 13%	8 PARISHES	6 DISTRICT MEMBERS	2 COUNTY MEMBERS
30011119 1370	o i Altionico	O DIOTINO I INCINDENO	2 000111
		Curtis, <u>Reeve</u> and Swales	Lucas
		Bucknell and Ward	Reeve
		Howe	110010
		11000	
1			

8	Fenstanton	The Hemingfords (2)	The Hemingfords and Fenstanton (1)
	Hilton	St Ives West (1)	St Ives (2)
	Hemingford Abbots	St Ives South (2)	Warboys and Upwood (1)
	Hemingford Grey	St Ives East (2)	
21 Seats	Houghton and Wyton	Fenstanton (1)	
	St Ives	Upwood and The Raveleys (1)	
% Split	Holywell-cum-Needingworth		
Parish - 38%	Wyton-on-the-Hill		
District - 43%	*		
County - 19%	8 PARISHES	9 DISTRICT MEMBERS	4 COUNTY MEMBERS
		Bates and Williams	<u>Bates</u>
		Dew, J	Pegram and Reynolds, K
		Davies and Dew, D	Lucas
		Ablewhite and Reynolds, D	
		Harlock	
		Howe	
9	Old Hurst	Somersham (2)	Somersham and Earith (1)
	Woodhurst	Earith (2)	
	Pidley-cum-Fenton		
13 Seats	Somersham		
	Colne		
% Split	Earith		
Parish - 61%	Bluntisham		
District - 31%	Broughton		
County - 8%	l -		
	8 PARISHES	4 DISTRICT MEMBERS	1 COUNTY MEMBER
		<u>Criswell</u> and Bull	<u>Criswell</u>
		Godfrey and Rogers	

APPENDIX A

DIVISION, WARD AND PARISH BREAKDOWN FOR PROPOSED LOCAL JOINT COMMITTEES

NB - Those in red and underlined denote "twin-hatters"

District Wards
Covering Duplicate
Areas:

Upwood and The Raveleys x 2
Brampton x 2
Kimbolton and Staughton x 2

County Wards Covering Duplicate Areas:

Sawtry and Ellington x 2 Warboys and Upwood x 2 Brampton and Kimbolton x 3

HUNTINGDONSHIRE LOCAL JOINT COMMITTEES

CONSTITUTION

1. Composition

- 1.1 The Local Joint Committees (LJCs) will be constituted in accordance with Sections 101 and 102 of the Local Government Act 1972 and will be Joint Committees for decision making.
- 1.2 Committees will be established across the District on the boundaries delineated in Appendix 1. The boundaries will be kept under regular review.

2. Membership

- 2.1 Membership shall be drawn from representatives of Cambridgeshire County Council (CCC), Huntingdonshire District Council (HDC) and Town and Parish Councils from the Electoral Division(s) and Ward(s) within the LJC area such representatives to be determined by each relevant authority.
- 2.2 Members will be appointed by the nominating authorities on an annual basis prior to its first meeting in each Municipal Year. A constituent authority shall not appoint, as a voting Member or substitute, a person who is not a Member of that authority. Membership will cease if, for whatever reason, Membership of the nominating authority ceases.
- 2.3 Each representative will have equal voting rights.
- 2.4 Town and Parish Council substitutes at meetings will be allowed provided the Secretary is informed at least 3 working days prior to a meeting.
- 2.5 Substitutes should be nominated at the same time as the Town and Parish Council representatives and will have the same voting rights as the Member that they replace and will count towards the establishment of a quorum.

3. Functions

- 3.1 The purpose of the LJCs is to enable transparent strategic decision making at a localised level but not to detract from public engagement with Town and Parish Councils who should be the normal point of engagement. In doing so, it will also:
 - (a) engage the public at a more strategic level than Town or Parish Councils;
 - (b) promote and enhance local democracy;
 - (c) facilitate closer working between the three tiers of local government and other public and community services within the LJC area;
 - (d) enable Town and Parish Councils, the County Council, the District Council and the Police and public sector and voluntary sector Partners (including interested Community Groups), where appropriate, to discuss and address issues of current or future concern to the LJC area;

- (e) make plans and related decisions for the LJC area (or constituent parts of the LJC area) based on need/evidence, including community views represented and captured through existing or additional work and virtual social mediums such as 'Shape Your Place';
- (f) undertake or enable consultations (outside of the LJC meeting) to ensure the community is consulted as widely as possible, including organising special public meetings where these are indicated/agreed as being needed in the LJC area (or constituent parts of the LJC area);
- (g) determine expenditure of any delegated budget. This must be spent within policy to improve service standards. It could also be used to support the delivery of service improvements identified in Parish plans or to provide grants to local voluntary organisations;
- (h) provide a reporting mechanism to the Town and Parish Councils in paragraph 2.1 above by requesting them to attend local meetings and scrutinise service delivery within the LJC area - i.e. the LJCs will have a strong role in the performance management of services in local communities;
- (i) act as a decision maker with regard to the local delivery of a range of services and to prioritise resource allocation in their area within existing standards and policy;
- (j) where they cannot be resolved by the LJC, refer matters of concern regarding service to the relevant Overview and Scrutiny Committee/Panel or of policy to Cabinet and for the Chairman to have the right to speak at those bodies of CCC and HDC in order to represent the views of the LJC;
- (k) act as a formal consultation mechanism for CCC, HDC and other public and community services over and above that undertaken with individual Town and Parish Councils:
- (I) facilitate partnership working between the County, District, Town and Parish Councils within an LJC area:
- (m) assist with neighbourhood planning/preparation of community plans/liaison on Parish plans;
- (n) liaise with the Police, Fire, NHS, other public bodies and community groups;
- (o) provide a mechanism to enable Councils to pursue the localism agenda in the wider sense of organising communities into action as well as acting as a conduit for the upward transmission of views;
- (p) consult on and prioritise any funds that might be devolved relating to the Community Infrastructure Levy and the New Homes Bonus; and
- (q) carry out any functions delegated by CCC and HDC.

In addition to this framework, each LJC will have the freedom to customise or develop their activities according to local need.

4. Budgets

4.1 Where the LJC has a delegated budget, its administration will be subject to local authority audit procedures.

5. Meetings and Chairing of Meetings

- 5.1 Each LJC will meet at least two times each year with other meetings being called as necessary with the prior agreement of the Chairman or if more than half the Members of the Committee are in favour.
- 5.2 The Chairman and Vice-Chairman of an LJC will be appointed annually. The Chairman and Vice-Chairman will be from amongst the membership of the LJC.
- 5.3 Ordinary meetings will take place in the local area.
- 5.4 An invitation to attend together with the Agenda for each meeting and the Minutes of the previous meeting will be sent to each Member no less than five working days before each meeting.
- 5.5 At least ten working days notice will also be given to the public of the time and place of each meeting by posting details at HDC's offices and on its website. Copies of such notice will also be sent to CCC and each Town and Parish Council in the area and will be widely publicised.
- 5.6 All meetings of the LJC will normally be open to the press and public.
- 5.7 Members of the public are encouraged to attend LJC meetings, to contribute to discussions and raise issues of local concern. There will be a separate item on the Agenda for each meeting for this purpose. Members of the public who are speaking will be encouraged to be concise and avoid repetition, thereby ensuring sufficient opportunity for others to contribute.
- 5.8 The Chairman of the LJC may invite any person to attend a meeting for the purpose of making a presentation or participating in discussion on any item relevant to that body's functions.
- 5.9 Town and Parish Councils are encouraged to receive reports on the work of the LJC.

6. Public Participation

- 6.1 So as to encourage public participation and engagement in the business of the LJC, Members and Officers shall ensure local people are informed, involved and consulted about any issues relevant to the LJC (excluding regulatory matters).
- 6.2 Each LJC meeting will decide how best to achieve this objective.

7. Voting

- 7.1 Any matter will be decided by a simple majority of all voting members of the LJC present at the time the question is put. Any elected Members are entitled to vote at LJC meetings.
- 7.2 In the event of an equality of votes for and against, the Chairman will have a casting vote, but there will be no restriction on how he/she chooses to exercise this right.
- 7.3 Members who are both the relevant District Councillor and County Councillor will have two votes each.
- 7.4 Some decisions will be delegated to an Executive Member of CCC or HDC. In these instances the delegation will remain but the decision maker will take into account the views expressed by the LJC.

8. Quorum

8.1 The quorum for all meetings will be three Members with voting rights.

9. Minutes

- 9.1 The Minutes of all meetings will take the form of a decision list. This will be presented to the Chairman to sign at the next scheduled meeting.
- 9.2 The Chairman will move that the Minutes of the previous meeting be signed as a correct record and no discussion shall take place on their content except with regard to their accuracy.

10. Secretary

- 10.1 Secretarial functions will be shared between the Members of the LJC.
- 10.2 The responsibilities of the Secretary in respect of the business of the LJCs will be to ensure meetings are serviced and also specifically:
 - (a) to provide advice and support to Members in relation to the conduct of meetings;
 - (b) to liaise with the Chairman, other Members and District and County support Officers to identify the matters to be included on the Agenda for each meeting; and
 - (c) to produce a decision list following the deliberations of each meeting and circulate this to all participants within ten working days of the meeting.

11. Officer Support

- 11.1 CCC and HDC will both provide Officer support for each LJC.
- 11.2 The duties of the Officers in respect of the business of LJCs will be:

- (a) to assist the Chairman to set the Agenda for each meeting;
- (b) to collate and dispatch all relevant papers and publicise the date, time and venue for each meeting;
- (c) to ensure that, where appropriate, reports are produced and that all Members, Officers and Partners who are invited to meetings are aware of the purpose of their attendance:
- (d) to provide general advice and support to Members;
- (e) to support the Chairman and Members in engaging and consulting local residents:
- (f) to ensure that all necessary actions are taken promptly to implement decisions;
- (g) to monitor the implementation of decisions and report back to the community and, where appropriate, refer any decision to CCC, HDC, Partner or Town and Parish Council bodies for further consideration;
- (h) to circulate details of actions taken in advance of the next meeting; and
- (i) to produce a schedule of dates and venues for meetings.

12. Conduct at Meetings

- 12.1 High standards of conduct are expected from the representatives of public sector and voluntary sector organisations at LJC meetings. Elected Members must abide by the Members Code of Conduct of their respective authority when engaged in the business of the LJCs. They should apply the rules concerning the declaration of interests at LJC meetings.
- 12.2 Where it is clear that a decision in which a Town or Parish representative has such an interest in a matter likely to arise at a particular meeting, the substitute Member (with no interest to declare) may attend that LJC meeting or a part of the meeting in his/her place.
- 12.3 Where a Town or Parish Council Member of the LJC has failed to attend 2 consecutive LJC meetings, the seat will be declared vacant. In the event of the vacancy occurring in respect of one of the authorities listed in section 2 above, another representative will be appointed to sit on the LJC by the relevant authority.
- 12.4 Members of the public speaking at LJC meetings should not engage in personal criticism or slanderous comment or use the LJC as a means of pursuing personal objectives.

13. Expenses

13.1 Voting Members and substitutes shall be entitled to recover from the nominating authority by which they are appointed any expenses they incur in connection with the discharge of the LJCs functions (for example travel expenses) according to their authority's own policy.

APPENDIX B

14. Review

14.1 This Constitution may be reviewed should local needs require it.

15. Interpretation

15.1 The decision of the Chairman on the interpretation of this Constitution shall be final.